LOCAL GOVERNMENT UNIT ALANGALANG, LEYTE

# MUNICIPAL ORDINANCE NO. 02 SERIES 2019

## **ENTITLED:**

**"AN ORDINANCE INSTITUTIONALIZING** THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, **RESOURCE ALLOCATION AND** MONITORING AND EVALUATION LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF THE ACTIVITIES IN THE COMMUNITY **EMPOWERMENT ACTIVITY CYCLE** (CEAC) AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT **GOALS IN THE MUNICIPALITY OF** ALANGALANG, LEYTE.

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Republic of the Philippines **PROVINCE OF LEYTE** Municipality of Alangalang -000-



#### OFFICE OF THE SB SECRETARY

December 5, 2019

#### **MS. FLORINDA JILL S. UYVICO** SP Secretary Provincial Capitol, Tacloban City

Maam:

Respectfully forwarded herewith copies of Municipal Ordinance No. 2019-02 "AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF THE ACTIVITIES IN THE COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF ALANGALANG, LEYTE." for peruse and favorable action.

Kindly acknowledge receipt hereof.

Thank you and More Power!

Very Truly Yours, DANI R/DE VEYRA Board Secretary V

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Republic of the Philippines **PROVINCE OF LEYTE** Tacloban City



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#### **OFFICE OF THE SANGGUNIANG PANLALAWIGAN**

EXCERPTS FROM THE MINUTES OF THE 23rd REGULAR SESSION OF THE SANGGUNIANG PANLALAWIGAN OF LEYTE CONDUCTED AT THE SESSION HALL, LEGISLATIVE BUILDING, CAPITOL GROUNDS, TACLOBAN CITY ON 10 JANUARY 2020.

#### **RESOLUTION NO. 2020-09**

#### A RESOLUTION DECLARING VALID, MUNICIPAL ORDINANCE NO. 2019-02, OF THE SANGGUNIANG BAYAN OF ALANGALANG, LEYTE.

WHEREAS, pursuant to Section 468 (a)(1)(i) of Republic Act 7160 otherwise known as The Local Government Code of 1991, among the powers and duties of the Sangguniang Panlalawigan is "to review all ordinances approved by the Sanggunians of component cities and municipalities;"

WHEREAS, MUNICIPAL ORDINANCE NO. 2019-02, of the Sangguniang Bayan of Alangalang, Leyte, entitled: "AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF THE ACTIVITIES IN THE COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF ALANGALANG, LEYTE," was submitted to the Sangguniang Panlalawigan for approval;

WHEREAS, the Provincial Legal Office was requested to review and submit recommendation on the subject Ordinance pursuant to Section 481 (3) (vii) of R.A. 7160;

WHEREAS, the Provincial Legal Office through Atty. Faye Gladys M. Tebrero, Acting Assistant Provincial Legal Officer, in an Indorsement dated December 11, 2019, recommended for the declaration of its validity pursuant to Section 56 (c) of R.A. 7160, the same being an exercise of the power "necessary, appropriate, or incidental for its efficient and effective governance," authorized under Section 16 of the Code;

WHEREAS, the August Body, upon review and recommendation of the Provincial Legal Office, finds the subject Ordinance in conformity with existing laws, rules and regulations;

NOW, THEREFORE, on motion presented by Honorable Ranulfo S. Abellanosa, duly seconded by Honorable Mesias P. Arevalo, be it

RESOLVED, as it is hereby resolved, TO DECLARE VALID, MUNICIPAL ORDINANCE NO. 2019-02, OF THE SANGGUNIANG BAYAN OF ALANGALANG, LEYTE.

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212 – Res. No. 2020 dated January 10, 2020 on Alangalang Municipal Ordinance No. 2019-02

Approved unanimously.

I HEREBY CERTIFY to the correctness of the foregoing resolution.

FLORINDA JILS. UYVICO Secretary to the Sanggunian

ATTESTED:

ATTY. CARLO P. LORETO Vice-Governor Presiding Officer

Copy furnished:

LCE and the Sangguniang Bayan Of Alangalang, Leyte

FJSU/ASS/VPA Kim 23 January 2020 Republic of the Philippines **PROVINCE OF LEYTE** Municipality of Alangalang -000-

RECEIVER

### OFFICE OF THE SANGGUNIANG BAYAN

EXCERPTS FROM THE MINUTES OF THE REGULAR SESSION OF THE SANGGUNIANG BAYAN OF ALANGALANG, LEYTE HELD AT THE LEGISLATIVE BUILDING SESSION HALL ON SEPTEMBER 23, 2019.

PRESENT: - Presiding Officer Vice Mayor Edwin B. Jomadiao SB Member Kenneth Spice M. de Veyra SB Member Elmer D. Matobato SB Member Epifania B. Salazar SB Member Vernon I. Jolbitado SB Member Ricardo Neil O. Eusores SB Member Anthony Mervin P. Varona SB Member Rodolfo R. Cabalona, Jr. SB Member Shirlene T. Boria Brgy. Chairman Milagros E. Salazar - ABC/LIGA President - SK Mun. Fed. President SK Chairman Jan Reian Niño C. Saavedra ABSENT: None

OTHERS PRESENT:

Mr. Generoso B. Cuayzon Mr. Glin Jomadiao -MTOP Applicant - MTOP Applicant

#### MUNICIPAL ORDINANCE NO. 2019-02

Sponsored by :SB Member Rodolfo R. Cabalona, Jr.

AN ORDINANCE INSTITUTIONALIZING THE COMMUNITY DRIVEN DEVELOPMENT (CDD) APPROACH IN THE IDENTIFICATION, PRIORITIZATION, RESOURCE ALLOCATION AND MONITORING AND EVALUATION LOCALLY FUNDED PROGRAMS AND PROJECTS AND ADOPTING SOME OF THE ACTIVITIES IN THE COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC) AS A STRATEGY IN PURSUING AND ATTAINING DEVELOPMENT GOALS IN THE MUNICIPALITY OF ALANGALANG, LEYTE.

Declaration of Policy - It is hereby declared the policy of the municipality Section 1. to promote community participation, transparency and accountability in the identification prioritization, resource allocation and monitoring and evaluation of locally funded programs and projects including operation and maintenance of the same. Toward this end, the Community Driven Development (CDD) approaches hereby institutionalized and some of the activities in the Community Empowerment Activity Cycle (CEAC) specifically Participatory Situational Analysis, Barangay Assembly, Criteria through counter-parting. Project Resource Allocation Settina. Project Development through Functional Committees of the MDC. Implementation through volunteers for selected projects, Project Monitoring and Evaluation and Project Sustainability and Maintenance are hereby adopted as strategies in pursuing and attaining development goals.

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Section 2. Definition of terms – as used in the ordinance, the following terms shall mean:

**COMMUNITY DRIVEN DEVELOPMENT (CDD)** – is an alternative development strategy where the community especially the poor people are tapped and develop as initiators and collaborators of resources for said transformation. It is an approach that aims at giving the people control over decisions and resources for the development at the local level.

**COMMUNITY EMPOWERMENT ACTIVITY CYCLE (CEAC)** – refers to a multi-activity process designed to systematically mobilize the capacity of the local people to prioritize their development needs, design activities, seek technical assistance, manage resources and implement and sustain development actions.

**PARTICIPATORY SITUATIONAL ANALYSIS (PSA)** – is a method of collective information sharing and analysis that can be used for a variety purpose, including but not limited to strengthening organization, design and implementation of program and projects, monitoring and evaluation and drafting of community development plans. As a research method, the purpose of PSA is to mobilize local communities to share information about local identification about local conditions from their own perspectives.

**BARANGAY ASSEMBLY** – is a gathering of all persons who are actual residents of the Barangay for at least six (6) months, fifteen (15) years of age or over, citizens of the Philippines, and duly registered in the list of barangay assembly members.

**CRITERIA SETTING** – is a method of development for selecting the most appropriate and responsive development interventions to address identified poverty issues for the prioritization.

**Section 3.** Sustainability Mechanism – the following activities are hereby adopted and institutionalized under the following components, to wit:

#### 3.1. DEVELOPMENT PLANNING

- a.) Participatory Situational Analysis (PSA) shall be adopted as a method of collective information sharing and analysis of prevailing situation of the community. This shall be undertaken in the barangay level.
- b.) Participatory Situational Analysis (PDA) outputs shall be validated by the community through a barangay assembly.
- c.) The strengthening of Community Based Organizations (CBOs) participation in the development planning, shall be sustained by the increased membership of the same in the Barangay Development Council and Municipal Development Council.

#### 3.2. CRITERIA SETTING

- a.) List of the community problems that need to be addressed listed by priority, and based on the results of the consolidated Municipal PSA outputs.
- b.) Agree criteria during EMDC for determining appropriateness and responsiveness of development interventions, to be used for deciding on priorities during the prioritization.

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#### 3.3. RESOURCE ALLOCATION

- a.) Counter parting scheme between the BLGU/MLGU and the Community in the allocation of funds project shall be institutionalized.
- b.) Packaging of project proposals to include the program of work, technical plan and design shall be undertaken for prioritized projects before the project proposal is submitted for accessing of funds from other sources.

#### 3.4 PROJECT IMPLEMENTATION

- a.) Labor counter parting through the labor matrix shall be sustained when implementing projects funded through counter parting between and among the BLGU, MLGU and the community.
- b.) Community volunteerism in the implementation of projects shall be encouraged when implementing projects funded through counter parting scheme the BLGU, MLGU like volunteers for the organized groups such as the Project Implementation Team, and Monitoring and Inventory Team.
- c.) Procurement procedures provided under RA 9184 otherwise known as Government Procurement Reform Act shall be strictly observed.

#### 3.5 PROJECT MONITORING AND EVALUATION

- a.) Project and Monitoring Evaluation shall be conducted by the duty constituted Municipal Project Monitoring Team which shall be composed of multi-sectoral representative from both the MLGU, BLGU and NGOs/CSOs.
- b.) Project Monitoring and Evaluation Reports verified issues and concerned shall be submitted to the Municipal Development Council (MDC) for appropriate action.

#### 3.6 POST PROJECT COMPLETION

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- a.) Operation and Maintenance (O&M) Group shall be organized to oversee the operation maintenance of completed sub-projects funded through the counter parting scheme.
- b.) Operation and Maintenance Plan and Policies shall be formulated for every project that has been completed funded out the counter parting scheme.

**Requirements and Sanctions** – In order to ensure sustainability and Institutionalization of the Community Driven Development (CDD) approach and good practices experienced during the KALAHI-CIDSS implementation the following requirements and sanctions shall be strictly imposed. Page-4-(Municipal Ordinance No. 2019-02) September 23, 2019

4.1 No project of the barangay shall be included in the Comprehensive Development Plan and other list of projects for funding allocation unless the project has been identified during the PSA workshop and validated by the community in a Barangay Assembly-Compliance of this requirement shall be proven by the minutes no proceedings of PSA workshop and the Barangay Assembly and the attendance of participation during the Barangay Assembly.

4.2 No request for funding assistance by a barangay from the MLGU for the implementation of its prioritized sub-project shall be granted unless the barangay will provide a counterpart either cash or in-kind. Availability of budget or appropriation ordinance while its counterpart in-kind shall be proven through a resolution of the Sangguniang Bayan indicating in the said resolution the type of in kind counterpart and the cash value of the inkind contribution. If the counterpart is through labor, a labor matrix shall be prepared indicating the amount that the laborer or the worker shall contribute.

4.3 All request by the barangay for the implementation of project through counter parting scheme shall be accompanied with the Program of Work Technical plans and design.

4.4 Request for financial assistance by a barangay from other sources other than MLGU could be endorsed by the Sangguniang Bayan if it is accompanied by the program of work, technical plans and design and resolution of the Sangguniang Barangay.

4.5 In implementing projects using counter party scheme between the MLGU and BLGU, cash counter-part of MLGU shall be transferred to the BLGU account. The BLGU shall take the lead in the implementation of the project. However, said counter parting engagement shall be covered by a Memorandum of Agreement by and between the MLGU and the BLGU. MOA shall outline the implementation guidelines to ensure the funds are protected from misuse and that the desired accomplishment of the projects shall be attained. Conditions in the MOA may include the inspectorate authority of the MLGU as to the physical accomplishment through the municipal engineer and as to financial transaction for the accountant to be allowed to evaluate financial documents including disbursement vouchers and its supporting paper.

4.6 No implementation of a priority project of a barangay utilizing a counter parting scheme between the Barangay and the MLGU shall be untaken if the fund allocated for the specific project by the BLGU, MLGU and the community including in kind contribution will not able to produce a project that can be utilized for its desired purpose after the fund has been exhausted.

4.7 The Barangay Officials shall take the lead in the implementation of a priority project of the barangay through counter parting scheme. However, organized volunteer groups shall be tapped such as the Project Implementation Team, Monitoring and Inventory Team to assist in the Implementation of the project.

4.8 Procurement procedures under RA 9184 shall strictly be observed.

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Section 5. Allocation of Local Counterpart Contribution (LCC) of the MLGU in its Annual Budget- In order to ensure that the local counter parting scheme in the implementation of the priority projects shall be undertaken, the MLGU shall allocate at least twenty percent (20%) of Development Fund (DF) as Local Counterpart Contribution (LCC). This fund shall be utilized solely for the counter parting engagement with the different barangays in the municipality.

Section 6. Prioritization by the Municipal Development Council – considering the meagre resources of both the barangay and the municipal government that can be utilized in implementing priority projects of the barangay, prioritization shall be undertaken as an option to maximize the utilization of fund for projects that have a greater impact to the community. For this purpose, the Municipal Development Council being the highest planning body of the municipality shall conduct the prioritization of projects of different barangays for the purpose of allocating funds from LCC of the municipal government.

Section 7. Scope and Coverage of the Ordinance – The ordinance shall cover only project locally funded through counter parting scheme between the MLGU, BLGU and the community. It shall not cover projects in the locality funded from outside sources unless, however the funding agency or entity shall allow to implement the projects in the way it is desired in this ordinance in which case a corresponding MOA shall be enacted.

Section 8. Continuing Engagement of the Municipal Inter Agency Committee (MIAC) In CDD Activities – the MIAC composed of Department Heads of the LGU and the National Government Agencies shall continue to exist and perform. Technical Assistance shall continue to be provided to the barangays in order to sustain the good practices and CDD technology.

Section 9. Transparency and Accountability Mechanism – In order to promote transparency and accountability, a transparency billboard shall be constructed within the projects site indicating there of the nature of the project, total project cost, duration of the project and the counterpart contribution of participating entities. During the implementation of the project, the physical accomplishment and financial report shall be posted in the barangay hall and other conspicuous places so that the public may know and be informed of the project implementation status.

Section 10. Municipal Community Driven Development (MCDD) – The duly created MCDD Center through SB Ordinance No. \_\_\_\_ shall ensure that the community driven development approach is continuously being practiced by the communities and that principles and objectives are being adhered along the area on local development planning investment programming, budgeting and financial arrangement, monitoring and evaluation and sustainability mechanism.

> Authority of the Municipal Development Council (MCDD) to formulate **Implementing Rules and Regulation (IRR) of this ordinance** – The Municipal Development Council (MCDD) is authorized to formulate the implementing rules and regulations of this ordinance which shall include but not limited to the setting of the criteria for the prioritization, resource allocation based on the available funds of the barangay.

Section 12. Repealing Clause – All ordinances, rules and regulations inconsistent here with are repealed or modified accordingly.

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Section 13. Separability Clause – Any section or provisions of this ordinance, or any part thereof, or the application of such section, provision as portion is declared unconstitutional or invalid, the remainder thereof shall not be

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Section 14. Effectively Clause - This Ordinance shall take effect immediately.

ENACTED by the Sangguniang Bayan on September 23, 2019.

**APPROVED**, by the mayor on  $\frac{q}{2t}$  2019.

I HEREBY CERTIFY to the correctness of the foregoing Municipal Ordinance No. 2019-02.

	DANI R. DE VEYRA Board Secretary V
ATTESTED AND CERTIFIED	/
TO BE DULY ENACTED:	$\frown$
	EDWIN B. JOMADIAO
	Municipal Vice Mayor Presiding Officer
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KENNETH SPICE N. DE VEYRA	
AB Manber	SB Member
EPIFANIA B. SALAZAR	VERNON I. JOLBITADO
SB Member	SB Member
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RICARDO NÈIL O. EUSORES	ANTHONY MERVIN P. VARONA
SB Member	\$B Member
	law
RODOLFO R CABALONA, JR.	SHIRLENE T. BORJA
SB Member	SB Member
MILAGROS E. SALAZAR	JAN REIAN NIÑO C. SAAVEDRA
SB Member	SB Member
ABC/LIGA President	SK Mun. Fied. President
APPROVED:	
	LOVEL ANNE M. YU
	Municipal Mayor